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REF: add.info.2604-268.keira.st.&.23.kenny.st.wolgng

18th November 2019

General Manager Wollongong City Council Locked Bag 8821 WOLLONGONG DC NSW 2500 ATTENTION: ANNE STARR

Dear Anne,

RE: DEVELOPMENT APPLICATION NO. DA-2019/748 PROPOSED DEMOLITION OF EXISTING STRUCTURES & CONSTRUCTION OF A MIXED-USE (SHOP-TOP HOUSING) DEVELOPMENT 264 & 268 KEIRA ST & 23 KENNY ST. WOLLONGONG

I refer to Council's letter of 18th September 2019 requesting additional information to be provided in relation to the proposed demolition of existing structures and construction of a mixed-use (shop-top housing) development at the above-mentioned address. We have reviewed the matters in question, and the following is noted in response to those particular matters raised by Council:-

1. Design Review Panel

Council's Design Review Panel reviewed the application on 27 August 2019. The Panel's comments were emailed to you on 4 September 2019.

Comment:

The conceptual massing, layout and built form of the proposed development has been revised to consider those matters raised by the DRP, and the project architects Brewster Murray have provided the following summary on key consideration responses.



Wollongong Design Revi	ew Panel	
Meeting minutes and rec	commendations	
27-Aug-19		
Design Quality		
Principals SEPP 65	Comments	Action
Context and	Detailed site analysis to include	Brewster Murray has provided detailed
Neighbourhood	context, streetscape, opportunities,	site analysis including site context, site
Character	constraints	analysis, site constraints and
		opportunities, proposed future
		character and context, streetscape
Built form and scale	Sub-ground works - verify	Legal advice has been received from
	construction and legal feasibility	Greg Lee of Redenbach Lee confirming
		legal feasibility of proposed sub-works.
		Refer attached to the application, as
		well as detailed plans prepared by
		Brewster Murray on areas within the
		drainage reserve for clarification
	Through site link - design to include	Brewster Murray has proposed glass
	stair access points direct entry to	canopies structures to the residential
	building,	lobby to improve way finding and
		identity
	green wall at boundary where	Brewster Murray have proposed green
	possible	walls at boundary
	extend kerb treatment to Kenny	Brewster Murray have proposed paving
	and Keira St	and planting to Kenny and Keira St
	stepped shop front recess entries to	Brewster Murray have proposed
	allow for extra stairs, outdoor	additional open riser stairs to the
	seating, variety to walkway	pedestrian access way to provide direct
		connections to building entry points
	Provide further details of parking	Proposed parking easement separated
0	and easement	from pedestrian cross site link to
		improve safety
	planter boxes mounted on walkway	Integrated seating and planters provide
	edge	screening to the walkway edge and
		provide functionality
	show roof over	Weather protection is provided to
		pedestrians, shown dashed above entry
_		areas
low rise apartments	Full context analysis	Full context analysis provided
	* //	



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tower	Rectilinear tower with lesser	Brewster Murray have explored a
9.	setback to be explored	rectilinear option and concepts are
	E .	provided, however, from an urban
		design perspective this is considered to
		be inferior to the preferred skewed
	15	option. The skewed option allows
		increased FSR and space efficiency to
		the tower but also provides better visual
		interest
Doneitu	Further external finess	Brewster Murray have further refined
Density	r unner external liness	2
		the external façade appropriate scales
0		and treatment between podium and
		tower
Sustainability	Cross ventilation - no corridor	complies 62% - 66 units
	recommend removing two	Apartment 514 double height apartment
	maisonette apartments - privacy	achieves solar access. Brewster Murray
	and no sunlight concerns	have removed 1 maisonette apartment
		and kept 1 to the top so that solar access
		is not compromised
	PV panel array to roof	PV panels provided at roof level
Landscape	GF Public domain - respond to	Public domain incorporates street trees,
	architectural form, lobbies,	public art to entry lobby areas, areas for
	materials, levels, street trees,	public seating and planting and shaded
	planting,	areas for retail and café use
Ground Floor	better creation of spaces,	This ground floor area has been refined
	opportunities, for tree	for better creation of spaces, however,
		trees are unable to be accommodated
		due to the existing pipes and flooding
		conditions within the drainage
		easement. Notwithstanding, vines and
		shade structures are proposed together
		with seating areas and public art, et
		cetera
	view lines to lobbies to improve	View lines to lobbies improved with
	wayfinding	treatment of paving, public art and
	wayiniung	0, 1
	wayimumg	canopy structures to provide identity
	waynnung	



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Level 1	privacy concern, bathroom 1m from	Private courtyards provided to level 1,
1999/1002-07-04-04	seating, reconfigure courtyards as	with further due consideration in
	POS for central units,	relation to visual privacy and amenity
Level 6	Outdoor dining - series of individual	additional individual spaces provided
	spaces	with shading and wind breaks
Landscape	larger planters	larger planters provided
	remove artificial lawn	artificial lawn removed
	provide more shade	more shading and wind breaks provided
	anchor roof top trees	trees to be anchored – noted
Amenity	dimension bedrooms, kitchen	Two lifts service podium up to level 6;
	depth, reconfigure adaptable unit, max 40 units per lift	Tower lift services 37 units L7-L14
Safety	light, passive active surveillance	street lighting provided to improve
		passive and active surveillance
		 Control and protection and control and a second state and the second state and t
Aesthetics	BCA, and structural drawings	Initial structural coordination have been
		considered with Mark Wu of Adams
		Engineering , BCA provided
	explain adhoc stylised pattern	The southern façade has been reviewed
	making	to provide division between the podium
		in the tower, thus reducing the overall
		bulk and improving articulation
		elements
	blank southern walls warrant	Podium and Tower division, reduced
	careful design	bulk and scale through frames and
		articulation
	southern façade - divide podium	Brewster Murray - added to plans
	and tower further	
	add car, people, light pole, dog -	Brewster Murray - added to plans
	happier	
WLEP2009	public domain - quality and function	Brewster Murray - added to plans
	verify overshadowing with same	Brewster Murray - modelled adjoining
	volume	properties volume and solar
		compliance
	elevated ground level to MacCabe	Brewster Murray - modelled and
	park - further work	additional information provided along
		McCabe park



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shadow diagrams to show extent to	Brewster Murray - noted, shadow
MacCabe Park, existing to proposed	diagrams have been extended to
impacts compared	MacCabe Park
wind and reflectivity to be	Brewster Murray - wind breaks
addressed	provided to plans
further renders of tower - less	Brewster Murray - additional detail
sketchy	provided to plans

2. Community Safety

a) It is noted by Community Safety that the letterboxes are located inside the foyers, which is recommended. It is also recommended that each letterbox be individually keyed rather than master keyed, to reduce the opportunity for mail theft and fraud, even from other residents (or unit users).

Comment:

The letterboxes are located at the entry to the foyers, but not inside. This is preferred given the foyers will be restricted access for residents and visitors only, and Australia Post will require free access to these letterboxes. However, as recommended, each letterbox will be individually keyed to reduce the opportunity for mail theft and fraud. We believe this can be conditioned in any forthcoming DA consent accordingly.

b) The garbage rooms should have restricted access to residents only, to reduce entrapment opportunities, especially as these rooms appear to be accessible by retailers and retail customers.

Comment:

The garbage rooms will have restricted swipe card access only for residents, to ensure that retailers and retail customers cannot get access to these areas.

c) What is the security treatment for resident car parking in the basement floor 1? It is noted that some resident parking is located alongside visitor parking.

Comment:

The location of the resident secure roller door within Basement 1 has been adjusted, together with the arrangement for both commercial and visitor parking spaces throughout. All commercial and publicly accessible visitor spaces will be available now upon entry into



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the basement, with a roller door segmenting the residential parking area. This will ensure the public has no access to the residential basement car park area.

d) Each basement lighting should enable users to see inside parked vehicles.

Comment:

Appropriate lighting to the Australian standards will be in place for both basement levels to ensure appropriate visibility of parked vehicles and in general throughout. Similarly, this can be conditioned in any forthcoming DA consent.

e) Ceilings and walls of car parks painted white will reflect and brighten existing lights, making the lighting more effective.

<u>Comment:</u>

This is agreed, and again can be imposed as a condition of any forthcoming DA consent.

3. Environment

a) The Detail Site Investigation report (DSI) prepared Douglas Partners consulting dated 18 July must be peer reviewed by: i. the Environment Institute of Australia and New Zealand's (EIANZ) Certified Environmental Practitioner (Site Contamination) scheme (CEnvP (SC)); or ii. the Soil Science Australia (SSA) Certified Professional Soil Scientist Contaminated Site Assessment and Management (CPSS CSAM) certification.

Comment:

We confirm that Douglas Partners hold these qualifications internally, and the report has been issued subject to an internal peer review accordingly. This is detailed within the revised report, attached to the application resubmission package for Council's consideration.

b) An acoustic report must be prepared by a member of the Australian Acoustic Society (AAS) or the Association of Australian Acoustic Consultants (AAAC). If the author/reviewer of the report is not a member of AAS or AAAC, then the acoustic report must be peer reviewed by a member stated of those organisations.



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c) A public submission noted that 267 Keira Street is approved and occupied as a residence above a shop. The acoustic report should be amended to reflect this residence.

Comment:

We confirm that the acoustic assessment prepared by JHA has been undertaken by the appropriate qualified personnel. Attached is an updated report to the application resubmission package for Council consideration.

4. Heritage

a) Shadow diagrams showing impacts on MacCabe Park.

Comment:

Refer to the updated solar impact analysis drawings prepared by Brewster Murray, which are attached to the application resubmission package. As shown, there is limited impact on McCabe Park throughout the day, with partial overshadowing identified only occurring from 3 PM onwards. These limited afternoon impacts are deemed acceptable, particularly as the proposed built form complies with Council's *WLEP 2009 Clause 8.3 Sun plane protection* controls (which is a direct measure of acceptability).

b) Heritage Impact Statement that addresses the shadow impacts and Part 14 of Wollongong Development Control Plan 2009 Chapter E11 – Heritage Conservation, as well as archaeological issues listed below.

Comment:

Refer to the attached Historical Heritage Assessment and Statement of Heritage Impact prepared by Austral Archaeology. In summary, the development is in the vicinity of a war memorial and sandstone arch, and Canary Island date palms located in MacCabe Park. These items are both of local heritage significance and are listed under Schedule 5 of the Wollongong LEP. Austral Archaeology confirm that the development will not impact directly on these items and any potential impacts to these items from the development are likely to be minimal based upon the nature, configuration and location of these items.

c) Full archaeological assessment, including Statement of Heritage Impact and research design to support a section 140 Excavation permit.

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Comment:

Austral Archaeology recommend that following the demolition of the existing building down to any concrete hardstand, archaeological investigations will be required in advance of construction. The investigations can only be undertaken following the approval of the Section 140 Excavation Permit and will involve a sub-surface testing, and potentially salvage, programme overseen by the nominated Excavation Director.

d) Heritage Interpretation Plan.

Comment:

Section 9.3 of the attached Historical Heritage Assessment and Statement of Heritage Impact prepared by Austral Archaeology includes commentary and advice around potential interpretation strategy (if required)..

5. Landscape

a) None of the submitted plans address the streetscape. The streetscape must be consistent with the City Centre Public Domain Technical Manual.

Comment:

Refer to the updated Architectural Plans by Brewster Murray and the revised Landscape Ground Floor Plan prepared by Site Image, which details streetscape upgrade considerations in accordance with the City Centre Public Domain Technical Manual.

b) The Deep Soil Zone (DSZ) does not have any trees within the 215m2. The planting indicated does not meet the objectives of a DSZ.

Comment:

The subject site is located within a B3 Commercial Core location, which incorporates a shop top housing proposal with a commercial base. Deep soil zones are not required in this instance, as is consistent theme for City Centre environments such as this. The area within the drainage easement previously identified as deep soil zone is not appropriate given the flood conditions of the site and location of Council's stormwater assets. Thus, large trees



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and landscape plantings cannot be located in this part of the site and, as such, a responsive landscape design has been put in place as per the documentation prepared by Site Image.

Notwithstanding this, a conscious effort has been made to embellish landscape planting opportunities upon the podium communal open space area, so as to soften and enhance this area as a green space for the enjoyment of future residents and visitors.

c) The Communal Open Space (COS) on Level 1 represents 326m₂, however, this area has no functional use as a COS – it is located on the southern side of the building and is too narrow.

Comment:

As per Council's recommendations and the recommendations of the DRP, this level 1 COS area has been modified to incorporate small pockets of communal areas at either end now, with the internal portion of this podium segmented to be added to Units 107 and 108 as secondary POS areas. The appropriate changes are reflected in the updated Architectural Plans by Brewster Murray and the revised Landscape Level 1 Floor Plan prepared by Site Image.

d) The COS on the Level 6 is better located, but there is a limited connection between the common room and the COS.

Comment:

The design of Unit 604 at this podium level has been amended so as to increase the size and accessibility of the internal COS area, whilst at the same time improving its usability and interconnection/interface with the external COS area. It is considered this will enhance user friendly conditions for residents and their visitors. Refer to the updated Architectural Plans by Brewster Murray and the revised Landscape Level 6 Floor Plan prepared by Site Image.

e) The Level 6 COS requires more sheltered spaces that provide protection from southerly and westerly winds, otherwise the area will be under-utilised as they will be too exposed to use.

Comment:

The Level 6 COS area has been modified to improve landscape design and planting throughout, but also increase opportunities for shaded areas and wind protection through



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the provision of awnings and glass balustrade windbreaks. Refer to the updated Architectural Plans by Brewster Murray and the revised Landscape Level 6 Floor Plan prepared by Site Image.

f) The balcony planters on Level 5 appear to be very narrow, and will be unlikely to sustain gardens without adequate soil volumes.

Comment:

The width of the landscape planter beds are approximately 900 mm, which is considered appropriate soil volume to account for modest plant shrubs and accents.

g) The transition from the street frontages contains long ramps, it would be preferred that the ramps do not address the street.

Comment:

The ramping arrangements from street frontage have been amended to accommodate better access and a more user-friendly colonnade from one street to the other. These changes will also accentuate and express public accessibility from the drainage reserve lane area. Refer to the updated Architectural Plans by Brewster Murray and the revised Landscape Ground Floor Plan prepared by Site Image.

6. Recreation

a) Shadow diagrams are required showing potential overshadowing impacts on MacCabe Park throughout the year. MacCabe Park is located at Part Lot 12 DP 524803.

Comment:

As above, refer to the updated solar impact analysis drawings prepared by Brewster Murray, which are attached to the application resubmission package. As shown, there is limited impact on McCabe Park throughout the day, with partial overshadowing identified only occurring from 3 PM onwards. These limited afternoon impacts are deemed acceptable, particularly as the proposed built form complies with Council's *WLEP 2009 Clause 8.3 Sun plane protection* controls (which is a direct measure of acceptability).

7. Stormwater



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a) The existing/proposed manning's roughness for the drainage reserve and accessway don't reflect the existing or proposed materials. The manning's roughness must reflect the existing/proposed material and include fences within the overland flow path in the predevelopment scenario.

b) The method of modelling the building undercroft (modified manning's roughness) does not accurately represent the proposed development with respect to its impact on flooding characteristics. The development proposes a ramp that meets the existing footpath level on the Kenny Street frontage which will not allow floodwater flows to directly enter the undercroft area and the proposed louvres will impact on the floodwater flows' ability to enter the undercroft area. The flood modelling for the proposed undercroft must be updated to accurately reflect the proposed development and appropriate blockage/structures included in the flood modelling.

c) Details and calculations must be provided demonstrating that there is not net loss of floodplain storage in the 100 year and PMF events as a result of the development as per section 7 of Chapter E13.

d) Details of the proposed driveway crest level must be provided to demonstrate that the basement entry level is above the highest adjacent 100 year flood level plus 200mm as per section 11.2.4 (2) of Chapter E14.

Comment:

In respect of the above-mentioned stormwater and floodplain management matters raised, the Civil Stormwater Concept Package and Flood Impact Assessment have been updated Adams engineers and BMT respectively. This documentation is attached to the resubmission application package for Council's consideration and considers those measures around existing/proposed manning's roughness values, flood modelling methodology, details and calculations of flood storage, as well as details on driveway crest level/basement entry.

8. Traffic

a) The applicant needs to provide a secure bicycle enclosure for residential and employee bicycle parking spaces. These facilities need to be provided as 'Class B' bicycle facilities with a self-closing door and combination lock. This facility needs to provide adequate manoeuvring



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space for users to move their bicycles in and out of the enclosure and lock their bicycles to the racks provided.

Comment:

Refer to Basement Level Floor Plans prepared by Brewster Murray which indicate secure bicycle rack enclosures (Class B) as requested.

b) The applicant must provide swept paths which show a B99 vehicle passing a B85 vehicle on all car parking aisles and critical corners. Clause 2.5.2 (c) of AS2890.1 provides the minimum requirements for safe and convenient movement of vehicles on circulation roadways and ramps within car parking areas. In particular it requires swept paths to be provided. Areas which it is necessary for two vehicles to pass one another shall be designed for a B85 vehicle to pass a B99 vehicle. In both cases areas shall be checked using single turn swept path templates for the B99 vehicle and the B85 vehicles which include the swept path clearances specified in Paragraph B3.1 and the swept path clearances specified in Paragraph B3.2. The swept path clearances shall clear any kerbs at the boundary of the intersection area.

a. Note: A single B99 vehicle swept path should only be used where there is no requirement for 2 vehicles to pass.

Comment:

Refer to the updated Traffic and Parking Assessment (with car park certification) prepared by Solution Traffic Engineers, which details swept paths as required.

c) The applicant needs to ensure that the residential basement area remains secure whilst also allowing access for residential and commercial visitors. This could be done through the use of a roller door positioned to ensure that visitor parking is outside of the secure area. The applicant will need to show this detail on amended plans. The location of any security roller doors should not restrict manoeuvring to ensure that visitors can safely turn and exit the car park in a forward direction if all spaces are occupied.

<u>Comment:</u>

As aforementioned, the location of the resident secure roller door within Basement 1 has been adjusted, together with the arrangement for both commercial and visitor parking spaces throughout. All commercial and publicly accessible visitor spaces will be available now upon entry into the basement, with a roller door segmenting the residential parking area. This will ensure the public has no access to the residential basement car park area.



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d) Accessible spaces R6 and R77 do not allow sufficient access width to/from the shared zone.

Comment:

Refer to Basement Level Floor Plans prepared by Brewster Murray which indicate all disabled car parking spaces now incorporate sufficient access widths for the corresponding shared zones.

e) The applicant needs to provide further clarification regarding the proposed waste collection arrangements for the both the residential and commercial elements. The swept paths shown for the waste collection/service vehicle are for an 8.8 metre service vehicle which is smaller than the vehicles within Council's waste fleet. In the Waste Management Plan document an even smaller vehicle is shown. These sized vehicles are not used by Council's waste contractor.

f) The size of Council waste collection vehicles can be found in Chapter E7 of the DCP (also shown below).

g) If a non-standard sized waste vehicle is proposed to collect waste from within the site, the applicant will need to provide a letter of agreement from a recognised 'private' waste contractor acknowledging the internal constraints of the site and agreeing to the collection arrangements.

Comment:

In regards to waste servicing arrangements, the maximum size vehicle capable of servicing the proposed development appears to be an 8.8 metre MRV, which has been accounted for with the appropriate swept Path movements as shown within the waste management plan prepared by solution traffic engineers (attached to the application). We understand this is not a Council standard vehicle size, so it is likely that subject development will be serviced by private contractor arrangements.

The applicant has contacted with JJ Richards, Viola and Remondis, and all have verbally confirmed they have a vehicle that can service the subject development.



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9. Planning

A full planning assessment will be undertaken when revised plans and supporting information is submitted.

Comment:

Noted.

10. Public exhibition

Council's formal public exhibition period has ceased. Several submissions have been received and are available via the Government Information Public Access Act (GIPA) process. Application can be made via Council's website or customer service staff on 4227 7111.

Comment:

We are aware of the public submissions made in respect to the proposed development, and consider that the updated documentation provided is responsive to those matters raised and the site's context.

We trust this information satisfactorily addresses Council's correspondence to date, and understand the DA will be reissued to the DRP for further consultation in this matter. We look forward to discussing further with both Council and the DRP in working towards a favourable determination of the subject DA.

Yours faithfully, MARTIN MORRIS & JONES PTY LTD

LUKE ROLLINSON BUrbRegPlan DipArchTech MPIA DIRECTOR – TOWN PLANNER